Do Women's Political Caucuses Make a Difference in the Passage of Women's Health Policies

Pamela Walsh, PhD
Eastern Michigan University

Purpose of the Study

Explores whether women's legislative caucuses are instrumental in the passage of key women's health policies.

Previous study

Explored whether the increase of women's representation in the state legislatures lead to substantive legislation, that is whether they acted for women by adopting women's health policies.

Previous Results

- Women by themselves were not representing women's interests
- Party and women together impacted positively the passage of the women's health policies in the 1993-1994 and 1995-1996 sessions
- The more professional legislatures were less likely to adopt women's health policies (1995-1996).

Women's Health Policy Index (Dependent Variable)

- Prescription contraceptive coverage
- Direct access to OB services
- Obstetricians as primary care providers
- Medicaid waivers for family planning services

Women's Health Policy Index (Continued)

- Coverage for cervical cancer screening
- Coverage for breast cancer screening
- Reconstructive surgery after breast cancer surgery
- Minimum length of stay after inpatient breast cancer surgery

Independent Variables

- Women's characteristics
- Socioeconomic factors
- Political factors

Women's characteristics

- Percent of women state legislators
- Percent of women legislators-Democrats
- Legislatures with 20% or more women

Political factors

- Legislative professionalism
- Policy liberalism
- Political culture
- Political party control
- Women's legislative caucuses

Formal Women's Legislative caucuses			
Arkansas	Maryland		
California	Massachusetts		
Connecticut	Nevada		
Florida	New York		
Georgia	North Carolina		
Hawaii	Rhode Island		
Illinois	South Carolina		
Indiana	West Virginia		

Informal Women's Legislative caucuses			
Alabama	Nebraska		
Colorado	Oklahoma		
Delaware	Oregon		
Idaho	Pennsylvania		
lowa	Vermont		
Michigan	Washington		
Minnesota	Wisconsin		
Missouri	Wyoming		

No Women's Legislative caucuses			
Alaska	New Mexico		
Arizona	North Dakota		
Kansas	Ohio		
Kentucky	South Dakota		
Maine	Tennessee		
Mississippi	Texas		
Montana	Utah		
New Hampshire	Virginia		
New Jersey			

Socioeconomic factors

- Wealth
- Urbanism
- Level of education

Methodology

- Ten year time frame, 1993 to 2002
- States- units of analysis

Table 1
Percent of Women State Legislators¹

State legislative sessions	Percent Women	Lowest Percent	Highest Percent
93-94	20.5	5.07	39.8
95-96	20.8	3.57	39.5
97-98	21.6	4.29	39.5
99-00	22.4	7.86	40.8
00-01	22.6	7.86	38.8

^{1.} Source: Center for American Women in Politics

Table 2

Percent of Women Legislators who Are Democrats

	93-94	95-96	97-98	99-00	01-02
Mean percent	62.58	56.38	58.83	59.40	59.56

Source: Center fro American Women in Politics

Number and Percent of Legislatures with 20 percent or more women Legislators by Session

	93-94	95-96	97-98	99-00	01-02
Number	26	27	27	30	31
Percent	52	54	54	60	62

Source: Center fro American Women in Politics

Session	Mean # of policies
Prior to 1993	1.12
1993-1994	.18
1995-1996	.62
1997-1998	1.44
1999-2000	.60
2001-2002	.42
1993-2000	3.26

Frequency of states Adopting Women's Health Policies			
Health Policy	2002		
Breast Cancer Screening	38	47	
Length of Stay after Breast Cancer Surgery	1	22	
Reconstructive Surgery	8	32	
Cervical Cancer Screening	9	24	
Direct Access to OB	0	38	
Obstetrician as PCP	0	19	
Contraceptive coverage	0	19	
Family Planning Waivers	0	16	

Control variables

- Wealth
- Urbanism
- Political party
- Ideology/liberalism
- Political culture
- Legislative professionalism
- Prior enactment of women's health policies
- Women's legislative caucuses

Two Regression Models

- 1. Percent of women legislators
- 'Critical mass' Women legislators at 20% or greater

1993-2002					
Regression results for wor	Regression results for Women Legislators-Percent				
Independent variable	В	SEB	В		
Constant	3.896	2.433			
Women legislators %	-0.011	0.044	-0.050		
Legislature- Democrat	0.039	0.599	0.012		
Formal women's caucus	0.669	0.573	0.191		
Political culture- Individualistic	-1.811	0.776	-0.517**		
Political culture- moralistic	-1.551	0.861	-0.443*		
Policy liberalism	0.071	0.023	0.597***		
Wealth	0.000	0.000	0.123		
Legislative professionalism	-3.047	2.073	-0.262		
Urbanism	0.028	0.023	0.248		
Previous WHPI enactment	-0.497	0.352	-0.237		
Mean # of WHPI- DV	3.26				
R square	0.371				
N	50				

1993-2002				
Regression results for Women Legislators- Percent				
Independent variable	В	SEB	В	
Constant	3.605	2.458		
Women legislators %	-0.012	0.044	-0.051	
Legislature- Democrat	0.027	0.605	0.008	
Combined women's caucus	0.507	0.509	0.147	
Political culture- Individualistic	-1.875	0.783	-0.535**	
Political culture- moralistic	-1.834	0.830	-0.524**	
Policy liberalism	0.070	0.023	0.581***	
Wealth	0.000	0.000	0.136	
Legislative professionalism	-3.268	2.133	-0.281	
Urbanism	0.029	0.023	0.257	
Previous WHPI enactment	-0.393	0.341	-0.187	
Mean # of WHPI- DV	3.26			
R square	0.364			
N	50			

1993-2002				
Regression results for Women Legislators >= 20%				
Independent variable	В	SE B	В	
Constant	3.558	2.453		
Women legislators >= 20%	0.049	0.637	0.015	
Legislature- Democrat	0.025	0.605	0.007	
Combined women's caucus	0.492	0.509	0.142	
Political culture- Individualistic	- 1.893	0.786	- 0.540**	
Political culture- moralistic	- 1.945	0.792	- 0.555**	
Policy liberalism	0.067	0.024	0.559**	
Wealth	0.000	0.000	0.128	
Legislative professionalism	3.037	2.058	-0.261	
Urbanism	0.027	0.023	0.233	
Previous WHPI enactment	- 0.397	0.341	-0.189	
Mean # of WHPI- DV	3.26			
R square	0.363			
N	50			

^{*}p = < .10

^{**} p = <.05 *** p= <.01

1993-2002					
Regression results fo 20%	Regression results for Women Legislators >= 20%				
Independent variable	B SEB B				
Constant	3.848	2.424			
Women legislators >= 20%	0.141	0.633	0.042		
Legislature- Democrat	0.034	0.599	0.010		
Formal women's caucus	0.667	0.573	0.190		
Political culture- Individualistic	-1.843	0.778	-0.526**		
Political culture- moralistic	-1.698	0.814	-0.485**		
Policy liberalism	0.067	0.024	0.561***		
Wealth	0.000	0.000	0.115		
Legislative professionalism	-2.770	1.995	-0.238		
Urbanism	0.024	0.023	0.213		
Previous WHPI enactment	-0.498	0.352	-0.237		
Mean # of WHPI- DV	3.26				
R square	0.370				
N	50				

Interpretation

Presence of Women Legislative Caucuses

- No statistically significant impact
- Policy liberalism
 - Statistically significant impact at p= <.01

Interpretation- continued

Political culture: individualistic and moralistic

- Statistically significant at p= < .05
- negative impact

Conclusions

- Presence of Women's Legislative Caucuses did not appear to be a significant factors in the passage of women's health policies
- Policy liberalism and political cultures are important factors

Limitations

- Units of analysis less than 100
- Only eight women's health policies included
- Data on the presence or absence of women's legislative caucuses incomplete

Further Research

- Identify other potential factors that may have impacted the passage of women's health policies, such as
 - The agenda setting process
 - Presence or absence of women's and other interest groups (health, physician)