Adoption of electronic medical records in Taiwan: A sociological analysis of government's policy imperative

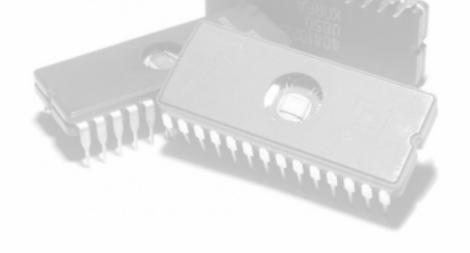
Kuo-Tung Fan^{1,2}, MD, MPH. Yawen Cheng¹, MPH, DSc.

- ¹ Institute of Health Policy and Management, College of Public Health, National Taiwan University, Taipei, Taiwan.
- ² Department of Anesthesiology, LongCyuan Veterans Hospital, Pingtung, Taiwan.





- EMRs policy is related to
 - Patient
 - Medical industry (MI)
 - Electronic and information industry (EII)
 - Government





Background (2/3)

- Taiwan government's EMRs policies
 - EMRs may not only improve quality of care and reduce medical cost but also simultaneously boost the country's economy.
 - Launched pilot programs and allocated financial support from public sector
 - Established incentives and promulgated new provisions to induce investment from private sector



EMRs as an industrial policy

Medical industry

Filmless and paperless
Portable personal EMR
Table for interchange of EMR

Tourism

Personal Health Summary
Transnational exchange of
medical resources
Dispatch medical personnel
and transport patients

Electronic information industry

Hardware: store EMR
Software: develop native
interchange system
Internet: develop tables for
health information and
personal management of
health information

Biotech industry

Exploit service for personal medicine

APHA, The 135th Annual Meeting & Exposition, Washington DC, 2007/11/6 - 1:30 PM,

4140.0 - Adoption of electronic medical records in Taiwan: A sociological analysis of government's policy imperative



Background (3/3)

- Multi-level barriers for development of EMRs
 - People's information security
 - Technology immaturity
 - Focus of health administrator
 - Resistance from traditional healthcare
 - No immediate improvement of time efficiency on workflow (Berg, 1999; Berner et al., 2005; Beuscart-Z'ephir et al., 2005; Poissant et al., 2005).
- Social and political factors?



Objective

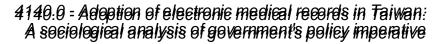
- What are the social and political underpinnings for the development of EMRs policy in Taiwan?
- What's the implication from Taiwan's experience for other countries to set EMRs policy?





A sociological analysis

- Focused on the viewpoints from the government, industries, and academics.
- Multiple methods
 - Literature review, interviews with policy participants, and participatory observation in medical organizations.





Results

- Some social factors encourage the adoption of EMRs in Taiwan.
 - From technology aspect
 - From political and economic aspect



Technology aspect (1/2)

- Development of electronic industry (EI) in Taiwan in1970s
 - Important original equipment manufacturer (OEM) in global chain of EI since the early 1990s (Tsai, 2001).
 - Provide the technique and better cost-efficiency in establishment of infrastructure of EMRs.
 - Earliest computerizing in medical care through the collaboration between the IBM and big public hospitals in 1970s (Yang, interviewed on 2007/2/26).





- International consensus (Health Level 7 Taiwan, 2002).
- Cumulated experiences on computerization in health care (Fan, 1996; Lee, 2002; Yang, 1997)
- Lay people and social organizations were easily persuaded (Liu, interviewed on 2007/3/15)



APHA, The 135th Annual Meeting & Exposition, Washington DC, 2007/11/6 - 1:30 PM,

4140.0 = Adeption of electronic medical records in Taiwan: A sociological analysis of government's policy imperative



Politic-economic aspect (1/3)

- The *compulsory National Health Insurance (NHI)* system covers from 45% of residents in the late 1980s to 97% in the middle 1990s.
- The Government is the biggest and single payer in health insurance. (Yang, interviewed on 2007/2/26)



Politic-economic aspect (2/3)

- Facing the rising competence in EII from other countries
- To upgrade Taiwan's OEM role in global EII (DOH, 2006; Tsai, 2001)





- 'Physicians and biomedical scientists considered EMRs a valuable resource for research purposes which may create knowledge economy'. (Lee, interviewed on 2007/1/20; Pan, interviewed on 2007/3/5)
- National EMRs as a detailed biomedical research



4140.0 - Adoption of electronic medical records in Taiwan: A sociological analysis of government's policy imperative



Discussion (1/3)

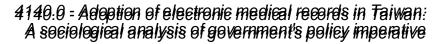
- EMRs policy as an industrial policy
 - Related to further development of MI and EII
- One-way policy making
 - Elite and bureaucrat oriented-thinking
 - Deficiency of democratic communication with lay people and related social organizations





Potential crisis

- Healthcare Certification Authority (HCA) in 2003
 - Influence delivery efficiency in medical care
- Accuracy of EMRs in future central servers
 - Managed care, such as DRG system, discount of insurance payment, global budget et al.





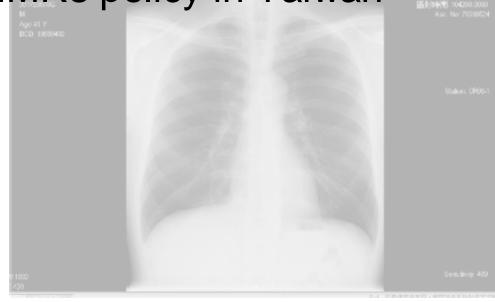
Discussion (3/3)

- Further study
 - How often and why the false patient information is keyed into EMRs?
 - How to reduce the percentage of false information in the NHI database?



Conclusion

- Little resistance to EMRs policy in Taiwan
 - Technical and politic-economic factors
- Some potential crisis in future implementation of EMRs policy in Taiwan



4140.0 - Adoption of electronic medical records in Taiwan: A sociological analysis of government's policy imperative

