# The New York City Trans Fat Regulation: Preventing Heart Disease by Changing the Food Environment

APHA - Washington, DC November 6, 2007

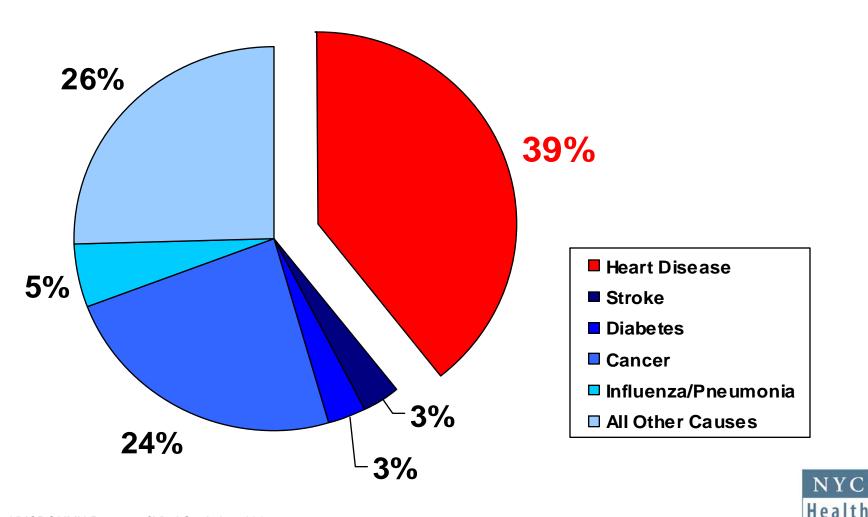
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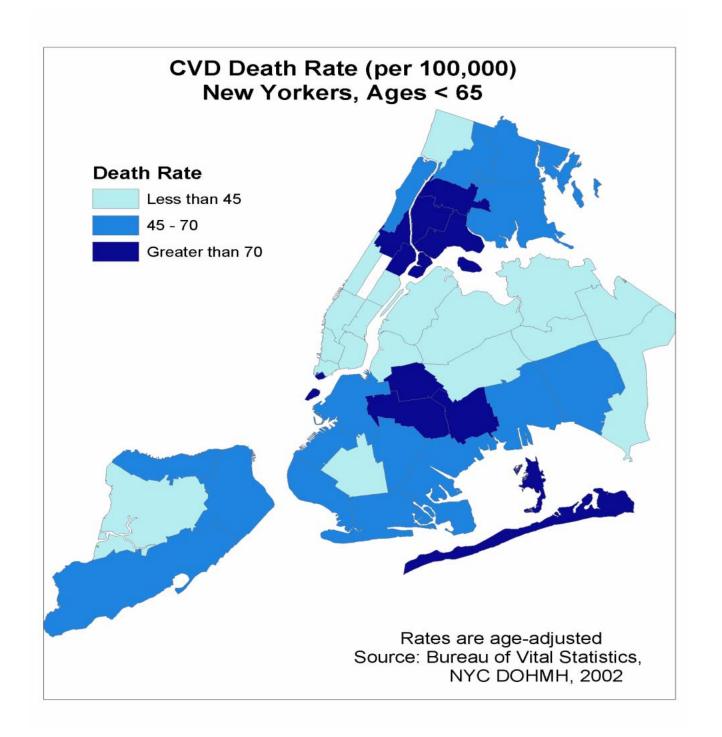


### Heart Disease Is New York City's Leading Cause of Death



Source: NYCDOHMH Bureau of Vital Statistics, 2004

nyc.gov/health

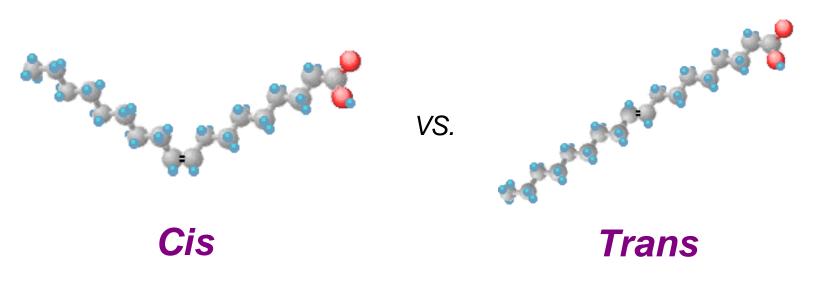




#### What Is Artificial Trans Fat?

Hydrogen + Vegetable Oil = Partially Hydrogenated Vegetable Oil ("PHVO")

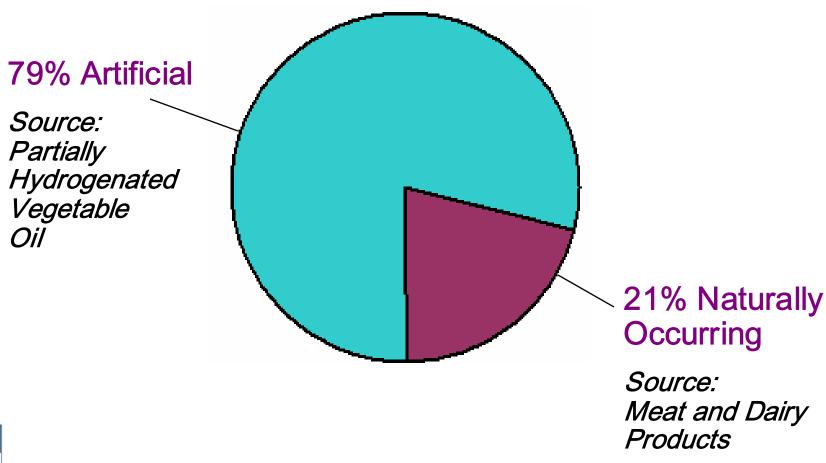
#### Partially hydrogenated oils contain trans fat





#### **Trans Fat in the Diet**

Average daily intake 2.6% of total calories (approx 5.8 grams)





Source: FDA Consumer magazine. September-October 2003 Issue. Pub No. FDA04-1329C

### Trans Fat Is More Dangerous than Saturated Fat

Good (HDL)
Cholesterol

Bad (LDL) Cholesterol

Trans fat





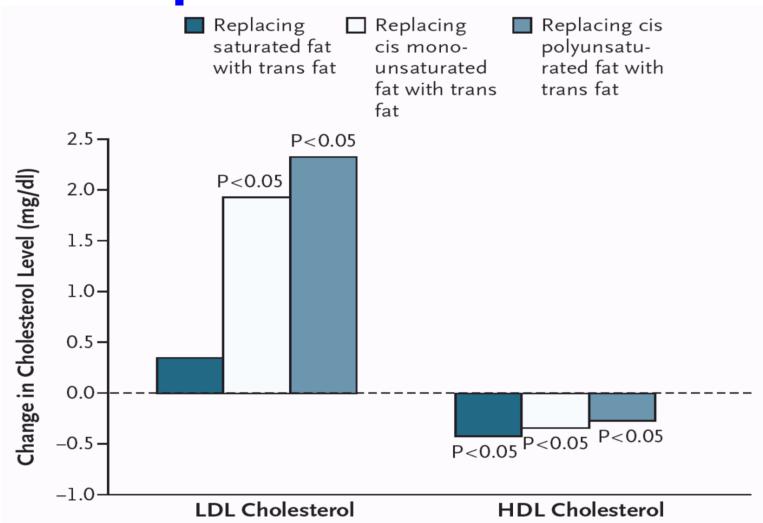
Saturated fat







#### Scientific Evidence: Replacement Studies



Source: Mozaffarian et al NEJM, 2006.



#### Scientific Evidence: Observational Studies

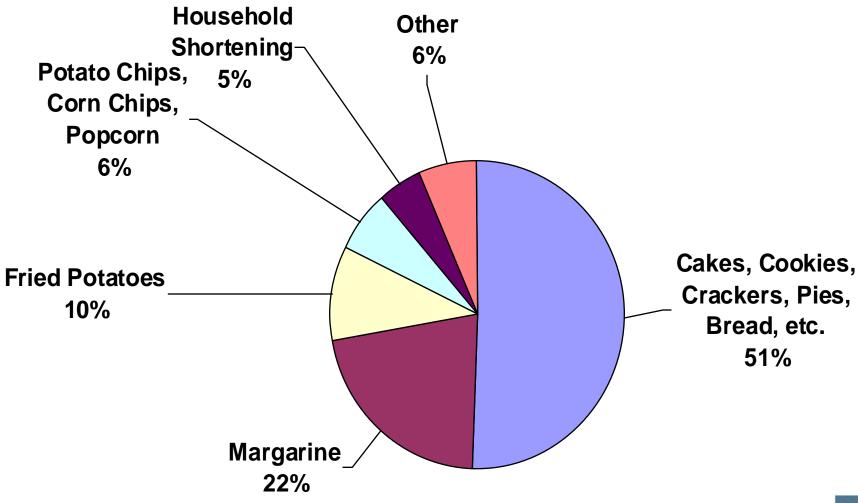
Relative risk of coronary heart disease events associated with substituting 2% of total daily energy of carbohydrates with trans fat.

Study	N	RR
Health Professionals Follow-up Study, 2005	38,461	1.26
Alpha-Tocopherol, Beta-Carotene CA Prevention Study	21,930	1.14
Nurses' Health Study, 2005	78,778	1.33
Zutphen Elderly Study	667	1.28
Above studies, pooled	139,836	1.23

Data source: Mozaffarian et al NEJM, 2006.

nyc.gov/health

#### Major Food Sources of Artificial Trans Fat for U.S. Adults





### Leading health organizations agree that trans fat intake should be strictly limited

• Institute of Medicine



• U.S. Department of Agriculture



American Heart Association



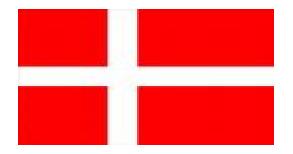
World Health Organization





### Denmark: 1st Country to Restrict Trans Fat

- March 2003: Denmark issued new regulations limiting the amount of trans fat in all industrially processed foods.
- Processed food can only contain 2% of trans fat for every 100 grams of fat.





#### Labeling in US Supermarkets, 2006

#### Prior to January 2006

#### Ingredients:

Liquid Corn Oil, Partially Hydrogenated Soybean Oil, Salt, Vegetable Mono And Diglycerides And Soy Lecithin (Emulsifiers), Sodium Benzoate (To Preserve Freshness), Vitamin A Palmitate, Colored With Beta Carotene (Source Of Vitamin A), Artificial Flavor, Vitamin D3



#### **Starting in January 2006**

Nutrit Serving Size 1 of Servings Per Co	cup (228g	)	cts	
Amount Per Serv	ing			
Calories 260	Ca	lories from	Fat 120	
		% Dai	y Value*	
Total Fat 13g			20%	
Saturated Fat 5g 25%				
Trans Fat 2g				
Cholesterol 30mg 10%				
			28%	
Total Carbohydrate 31g 10%				
Dietary Fiber 0g 0%				
Sugars 5g				
Protein 5g				
Vitamin A 4%	•	Vitam	in C 2%	
Calcium 15%	•	Iron 4%		
*Percent Daily Values are based on a 2,000 calorie diet. Your Daily Values may be higher or lower depending on your calorie needs:  Calories: 2,000 2,500				
Total Fat	Less than	65g	80g	
Sat Fat	Less than	209	25g	
Cholesterol	Less than	300mg	300mg	
Sodium	Less than	2,400mg	2,400mg	
Total Carbohydrate		300g	375g	
Dietary Fiber		25g	30g	
Calories per gram: Fat 9 *	Carbohydra	164 *	Protein 4	

#### Trans Fat Still Invisible in Food Service

 Food labeling led to massive reformulation of grocery store products by 2006

 <u>BUT</u>...restaurants & bakeries continued to widely use products containing trans fat

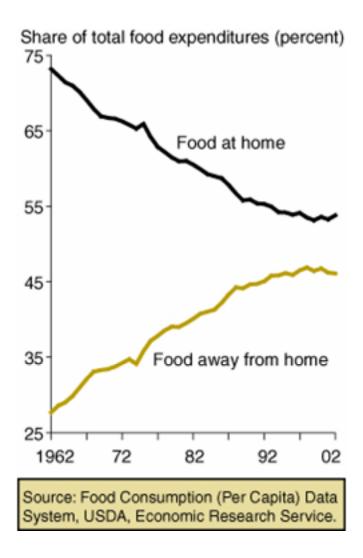








#### **People Are Eating Out More**









### **Trans Fat Education Campaign 2005-2006**

#### Survey:

Prevalence of use pre- and post-intervention

#### Materials distributed to:

- 200,000 to consumers
- 15,000 to distributors
- 30,000 to restaurants and other FSEs

#### Also...

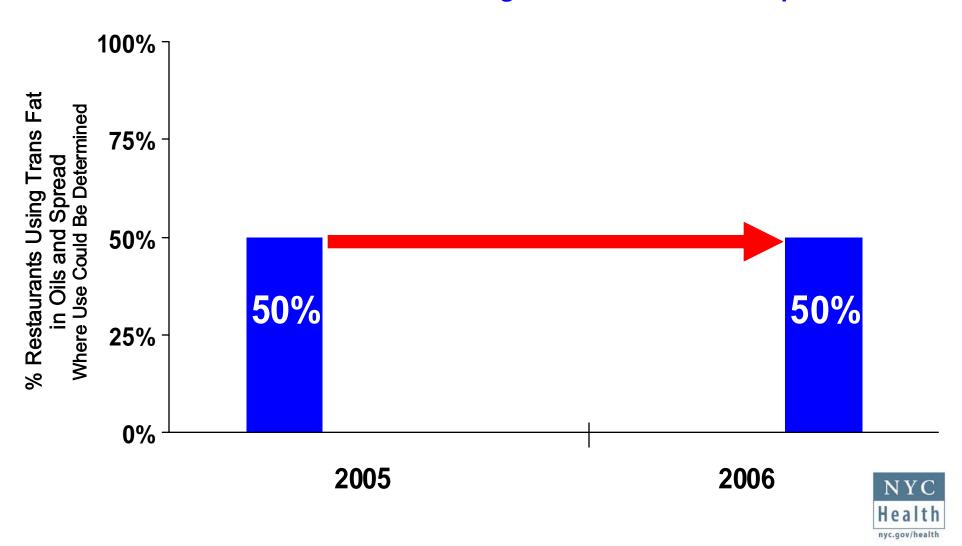
- Trans fat module in food safety courses
- Information on inspection reports



nyc.gov/health

#### Voluntary Campaign Proved To Be Ineffective

% of Restaurants Known to be Using Trans Fat in Oils and Spreads



# Like lead in paint, it's invisible, dangerous, unnecessary and won't be missed

- Unavoidable in Restaurants: No way to know the trans fat content of food
- Replaceable: Artificial trans fats are fully replaceable
- Feasible: Phasing out trans fat is a feasible environmental policy to reduce heart disease in New York City

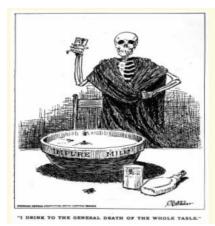


### Why should a local health department address this?

As overseer of NYC's Health Code, the Board of Health has enacted countless measures to improve the well-being of New Yorkers over the years – including the nation's first ban on interior lead paint, modern tuberculosis control provisions and, more recently, a plan for eliminating trans fat from restaurants.









### NYC Board of Health: A History of Regulating the Food Environment

1870s

Commissioner Chandler appoints first milk inspector, opens laboratory

1884

Department creates
Division of Food Inspection
and Offensive Trades

1907

"Typhoid Mary" is traced, confined at North Brother Island

#### Sept 26<sup>th</sup> 2006 Board of Health: Proposal to Partially Phase-Out Artificial Trans Fat

- Proposed restriction of trans fat to be phased in over 18 month period
- Food served in manufacturers' original packaging will be exempt
- Applies to all NYC restaurants and mobile

vending commissaries





#### New York Calls In the Food Police

(TRANS) FAT CITY

Trans Fat Nation



#### There's No Such Thing As Bad Press

Stossel: Trans Fat Ban Is 'Nanny State' Intrusion

Many Politicians Would Rather Restrict Our Freedoms Than Improve Our Lives

They're All Bad for You, but Should They Be

Illegal?

Doughnuts in danger? NYC may ban trans fats

Health officials unveil proposal to bar substance in restaurants

#### Farewell, French Fries! Hello, Sliced Apples!

### Summary of Comments and Testimony

- Written comments received: 2,287
- Public hearing participants: 53
- Total support: 2,266
- Total opposition: 74
- Ratio PRO to CON: 31:1



### Supporters: National Health Organizations

- American Medical Association
- American College of Cardiology
- American Cancer Society
- American Diabetes Association
- American Academy of Pediatrics
- National Hispanic Medical Association



# Supporters: State and Regional Health Organizations

- American Society of Hypertension Eastern Regional Chapter
- Empire State Medical Association (New York State Affiliate of the National Medical Association)
- Medical Society of the State of New York
- New York Academy of Medicine
- NYS Chapter American College of Cardiology
- NYS District of the American Academy of Pediatrics (AAP)

### Supporters: Selected Local Organizations

- Albert Einstein College of Medicine
- Campaign for Bronx Health
- Columbia University Medical Center
- Columbia University's Mailman School of Public Health
- Community Health Care Association of New York State (CHCANYS)
- Community Healthy Care Network
- East Harlem Partnership for Diabetes Health and Prevention
- GHI
- Harlem Hospital Center

- Harvard School of Public Health
- Institute for Urban Family Health
- Montefiore Medical Hospital
- Morris Heights Health Center
- Mount Sinai School of Medicine
- New York Downtown Hospital
- New York University School of Medicine
- North General Hospital
- Primary Care Development Corporation (PDCD)
- Public Health Association of New York City
- Staten Island University Hospital



### **Concerns Raised in Public Comments and Testimony**

- Health Impact
- Regulatory Strategy
- Feasibility



#### Regulation

- July 1, 2007: oils, shortening, and margarine used for frying or as a spread must have with less than 0.5 grams of trans fat per serving.
  - Oils and shortening used to fry yeast dough and cake batter must comply with the second deadline.
- July 1, 2008: all foods must have less than 0.5 grams of trans fat per serving.
  - Food served in <u>manufacturers' original, sealed</u> <u>packaging</u> will be <u>exempt</u>



### Technical Assistance to Restaurants and Bakeries

- Helpline staffed by recognized culinary science experts
- Website <u>www.notransfatnyc.org</u>
- Training for restaurant personnel
- Materials, including a product resource list, brochures & case studies
- All available in multiple languages



#### WELCOME TRANS FAT HELP CENTER

The Source For New York City Food Service Establishments



Are you a New York City food professional who wants to learn more about replacing artificial trans fat?
ASK US

Do you have questions about the new trans fat regulations?
WE HAVE ANSWERS



We're here to help you substitute partially hydrogenated oils and shortenings with something better—products that will keep your customers healthier, and coming back for more.

Read on, or call us.

**Enter Site:** 

English

Español





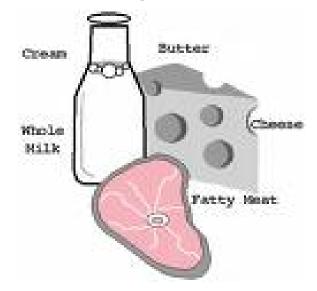
#### Challenges

- Topic was 'new' to consumers & public health professionals
- Voluntary approach was not successful
- Needed to learn about oil industry and food production
- Widespread false perceptions about restricting food choice



#### Challenge: Keep Saturated Fat Down

- Most trans fat replaced by healthy oils for frying and spreads
- BUT baking requires some saturated fats...key challenge is minimizing saturated fats while preserving quality.





#### **Strengths**

- Projected significant impact on the #1 cause of death
- Strong evidence base
- Preceded by voluntary effort
- Evaluation & enforcement utilized existing DOHMH infrastructure
- Regulation: Health Code Amendment via Board of Health
- Policy Design:
  - Changes the "default"
  - Benefits all citizens



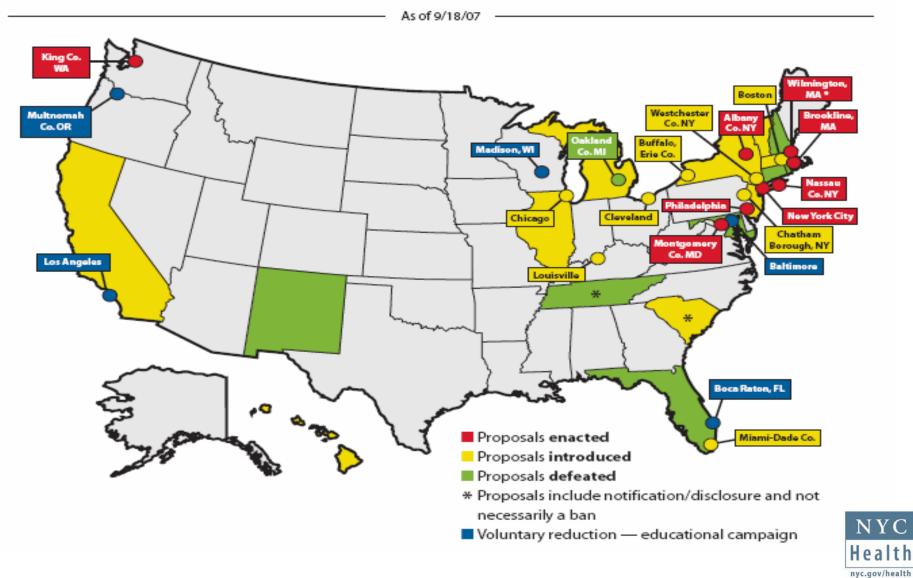
### Trans Fat Restriction: Success!

- Approximately 1,500 inspections were completed from July 1 -28th. 95% of FSEs inspected during this period were in compliance with the first phase of NYC's regulation (frying & spreads.)
- Violations were largely due to failure to order new products, particularly margarine replacement, and not due to technical difficulties with product reformulation or supply issues.



#### **Trans Fat Regulation Spread**

#### STATE & LOCAL TRANS FAT PROPOSALS



### Shifting to a Healthier Food Environment

NYC's Approach to the Problem:

Make healthy food the default, a not a niche

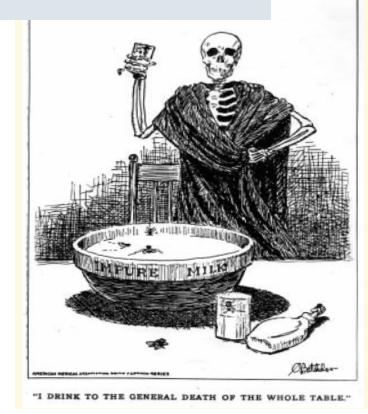
"Healthy food" vs. "health food"



### We need a new concept of food safety for the 21<sup>st</sup> Century

- Traditional <u>Concern:</u> Food contamination, unsanitary practices
  - Today: Foodborne
     Pathogens still cause
     5,000 deaths annually in the US and it is still a key concern
- But the food industry has been tremendously successful in reducing the burden of foodborne pathogens





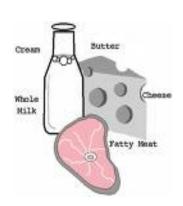


### We need a new concept of food safety for the 21<sup>st</sup> Century

 Today: Food is a major contributor to disease, but primarily through the ingredients that are supposed to be in it, not the bugs that aren't.

















#### The New Food Safety:

- Making healthy food widely available and affordable
- Nutrition Labeling
- Improving the Nutritional Profile of Foods {trans fat, sodium, saturated fat & added sugar}



- Reducing the Sale of Unhealthy Foods
- Portion Size Reduction



# Good Health Good Taste No Artificial Trans Fat





